# FREMONT CITY SCHOOL DISTRICT SANDUSKY COUNTY

**Audit Report** 

For the Year Ended June 30, 2011

CHARLES E. HARRIS & ASSOCIATES, INC.

Certified Public Accountants and Government Consultants



Board of Education Fremont City School District 1220 Cedar Street, Suite A Fremont, Ohio 43420

We have reviewed the *Report of Independent Accountants* of the Fremont City School District, Sandusky County, prepared by Charles E. Harris & Associates, Inc., for the audit period July 1, 2010 through June 30, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Fremont City School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

April 12, 2012



### FREMONT CITY SCHOOL DISTRICT SANDUSKY COUNTY AUDIT REPORT

### For the Year Ending June 30, 2011

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### Charles E. Harris & Associates, Inc.

Certified Public Accountants

### REPORT OF INDEPENDENT ACCOUNTANTS

Fremont City School District Sandusky County 1220 Cedar Street, Suite A Fremont, OH 43420

### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Fremont City School District, Sandusky County, Ohio, (the District), as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Fremont City School District, Sandusky County, Ohio, as of June 30, 2011, and the respective changes in financial position and cash flows, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, the District implemented Governmental Accounting Standard Board Statement No.54, "Fund Balance Reporting and Governmental Fund Type Definitions."

In accordance with *Government Auditing Standards*, we have also issued our report dated February 7, 2012 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide and opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing* Standards and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the managements' discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Fremont City School District's financial statements as a whole. The accompanying schedule of federal award expenditures is presented for purpose of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the financial statements. The schedule of federal award expenditures is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Charles Having Association

Charles E. Harris & Associates, Inc. February 7, 2012

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

The discussion and analysis of Fremont City School District's (School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2011. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the School District's financial performance.

### **Highlights**

Highlights for fiscal year 2011 are as follows:

- Net assets of governmental activities increased \$3,099,234 from 2010.
- ➤ General revenues accounted for \$37,153,809 in revenue or 80.5% of all revenues. Program specific revenues in the form of charges for services, operating grants, contributions and interest, and capital grants and contributions accounted for \$8,982,547 or 19.5% of total revenues of \$46,136,356.
- ➤ The School District had \$43,037,122 in expenses related to governmental activities; only \$8,982,547 of these expenses was offset by program specific charges for services, grants, contributions and interest. General revenues of \$37,153,809 were adequate to provide for these programs.
- At the end of the current fiscal year the governmental funds reported a combined ending fund balance of \$28,610,179, a decrease of \$10,792,859 from the prior fiscal year.
- ➤ The School District completed \$14,682,318 of construction in progress on the new middle school.

### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the School District as a financial whole, or as an entire operating entity.

The statement of net assets and the statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds, with all other nonmajor funds presented in total in a single column. For Fremont City School District, the general fund, debt service fund and the classroom facilities capital projects fund are the most significant funds.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

### Reporting the School District as a Whole

The statement of net assets and the statement of activities reflect how the School District did financially during fiscal year 2011. These statements include all assets and liabilities using the accrual basis of accounting similar to that, which is used by most private-sector companies. This basis of accounting considers all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader whether the financial position of the School District as a whole has increased or decreased from the prior fiscal year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the statement of net assets and the statement of activities, all of the School District's activities are presented as governmental activities. All of the School District's programs and services are reported here including instruction, support services, non-instructional services, and extracurricular activities.

### Reporting the School District's Most Significant Funds

Fund financial statements provide detailed information about the School District's major funds. While the School District uses many funds to account for its financial transactions, the fund financial statements focus on the School District's most significant funds. The School District's major funds are the general fund, the debt service fund, and the classroom facilities fund.

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on how monies flow into and out of the funds and the balances left at fiscal year end for spending in future periods. These funds are reported using modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance educational programs.

Proprietary Funds - Proprietary funds have historically operated as enterprise and internal service funds using the same basis of accounting as business-type activities. The internal service fund accounts for self-insurance for health insurance coverage and is reported separately as the School District's only proprietary fund.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the School District's programs. These funds use the accrual basis of accounting.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

### The School District as a Whole

Table 1 provides a summary of the School District's net assets for fiscal year 2011 compared to fiscal year 2010.

Table 1 Net Assets

	Governmental Activities 2011		Governmental Activities 2010		
Assets:					
Current and other assets	\$	46,850,509	\$	56,980,576	
Capital assets, net		30,096,853		15,791,504	
Total assets, net		76,947,362		72,772,080	
Liabilities:					
Current and other liabilities		15,101,061		14,552,162	
Long-term liabilities		22,763,559		22,236,410	
Total liabilities		37,864,620		36,788,572	
Net Assets:					
Invested in capital assets,					
net of related debt		11,900,195		15,349,064	
Restricted		15,314,982		14,310,496	
Unrestricted (deficit)		11,867,565		6,323,948	
Total net assets	\$	39,082,742	\$	35,983,508	

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2011, the School District's assets exceeded liabilities by \$39,082,742.

Invested in capital assets, net of related debt reported on the government-wide statements represents a portion of the School District's total net assets. Capital assets include land and land improvements, buildings, equipment, vehicles and construction in progress and are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net assets, \$15,314,982, represents resources that are subject to external restrictions on how the funds may be used. Of the total restricted assets, \$11,994,546 or 78.3% is restricted for capital projects; \$820,671 or 5.4% is restricted for debt service payment; and \$2,499,765 or 16.3%, is restricted for other purposes. The remaining balance of government-wide unrestricted net assets of \$11,867,565 was sufficient to meet the government's ongoing obligations to students and staff.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

Table 2 reflects the changes in net assets for fiscal year 2011 and 2010.

Table 2 Change in Net Assets

Change in Ne	Change in Net Assets								
	Governmental Activities	Governmental Activities							
	2011	2010							
Revenues:	<del></del>								
Program revenues:									
Charges for services	\$ 1,647,046	\$ 1,275,986							
Operating grants, contributions, and interest	6,668,557	6,608,833							
Capital grants and contributions	666,944	5,881,164							
General revenues:	000,511	2,001,101							
Property taxes	13,157,448	12,270,529							
Income taxes	6,540,437	6,232,621							
Grants and entitlements	16,448,341	16,834,453							
Payment in lieu of taxes	755,841	867,323							
Interest	90,727	377,978							
Miscellaneous	161,015	75,389							
Miscolaneous	<u> </u>								
Total revenues	46,136,356	50,424,276							
Expenses:									
Instruction:									
Regular	18,089,821	17,648,242							
Special	6,218,490	6,162,008							
Vocational	66,961	56,974							
Other	532,125	324,696							
Support services:									
Pupils	2,878,859	2,315,277							
Instructional staff	2,382,719	2,128,428							
Board of education	73,267	82,441							
Administration	3,336,861	2,723,858							
Fiscal	782,221	695,061							
Business	140,753	146,709							
Operation of maintenance of plant	3,211,495	3,154,536							
Pupil transportation	1,359,099	1,252,006							
Central	111,701	65,736							
Operation of non-instructional services	1,979,813	2,138,458							
Extracurricular services	870,929	829,533							
Interest and fiscal charges	1,002,008	677,609							
Total expenses	43,037,122	40,401,572							
Increase in net assets	\$ 3,099,234	\$ 10,022,704							

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

### **Change in Net Assets**

Governmental Activities - The School District has carefully planned its financial existence by forecasting its revenues and expenses over the next five years. The School District's revenue growth is mostly dependent upon property tax increases. Property taxes made up 28.5 percent of total revenues for governmental activities for the School District in fiscal year 2011. Although the School District relies heavily upon local property taxes to support its operations, the School District does actively solicit and receive additional grant and entitlement funds to help offset some operating costs.

The School District has an income tax which is also a critical revenue used to support operations. For 2011, this revenue amounted to 14.2 percent of total revenues.

Program revenues represented 19.5 percent of total revenues for fiscal year 2011. Program revenues generally represent tuition and fees, charges for extracurricular activities, and food service sales.

As stated previously, general revenues were 80.5 percent of total revenues for fiscal year 2011 and while general revenues increased \$495,516 over the previous fiscal year, dependence on tax resources and unrestricted grants and entitlements, primarily State foundation resources, will continue to be the primary support for School District operations.

Program expenses for 2011 increased \$2,635,550 or 6.5 percent over 2010. The increase was attributed mainly to payments and accruals made for retirement incentive costs in prior years for the purpose of future savings. In addition, interest on bonds issued last year came due during 2011.

The major program expenses for governmental activities are for instruction, which in 2011, accounted for 57.9 percent of all governmental expenses. Other programs which support the instruction process, including pupils support, instructional staff, and pupil transportation account for 15.4 percent of governmental expenses. Maintenance of the School District's facilities also represents a significant expense, of 7.5 percent.

Table 3 indicates the total cost of services and the net cost of services for governmental activities. The statement of activities reflects the cost of program services and the charges for services, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted state entitlements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

Table 3
Governmental Activities

		Total Cost	of S	ervices	Net Cost of	Net Cost of Services		
	2011		2010		2011	2010		
Instruction:								
Regular	\$	18,089,821	\$	17,648,242	\$ (16,100,587)	\$ (11,079,246)		
Special		6,218,490		6,162,008	(4,415,478)	(4,127,897)		
Vocational		66,961		56,974	(57,987)	(52,444)		
Other		532,125		324,696	(312,882)	(324,696)		
Support services:								
Pupils		2,878,859		2,315,277	(2,599,512)	(2,054,931)		
Instructional staff		2,382,719		2,128,428	(1,285,459)	(773,078)		
Board of education		73,267		82,441	(73,267)	(82,441)		
Administration		3,336,861		2,723,858	(3,070,671)	(2,647,778)		
Fiscal		782,221		695,061	(741,625)	(669,739)		
Buisness		140,753		146,709	(140,753)	(146,709)		
Operation and maintenance of plant		3,211,495		3,154,536	(2,606,192)	(2,326,524)		
Pupil transportation		1,359,099		1,252,006	(1,308,495)	(1,236,976)		
Central		111,701		65,736	(106,701)	(58,280)		
Operation of non-instructional services		1,979,813		2,138,458	316,697	152,512		
Extracurricular services		870,929		829,533	(549,655)	(529,753)		
Interest and fiscal charges		1,002,008		677,609	(1,002,008)	(677,609)		
Total expenses	\$	43,037,122	\$	40,401,572	\$ (34,054,575)	\$ (26,635,589)		

As noted earlier, the program costs for fiscal year 2011 are comparable to the prior fiscal year with a 6.5 percent increase however, the amount of program revenues provided to off-set these expenses decreased 34.7 percent.

The non-instructional services program received a significant amount of program revenue. The amount of program revenue exceeded the program expenses. These revenues consist of cafeteria sales and state and federal subsidies for cafeteria operations as well as State monies received by the School District on behalf of the four parochial schools within the School District's boundaries.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

### **The School District's Funds**

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The School District's major funds are the general fund where revenues exceeded expenditures for the fiscal year, debt service fund used to account for the accumulation of resources and the payment of general obligation bond principal and interest and certain other long-term obligations from governmental resources when the government is obligated in some manner for the payment and the classroom facilities capital projects fund which account for all transactions related to building and equipping of classroom facilities.

Overall fund balances increased with the exception of the classroom facilities fund. This fund's balance decrease during the year from significant progress being made on the construction of the middle school and resulting payments made to contractors.

Table 4
Fund Balances

Tuna Bulances										
		Restated								
	Fund Balance	Fund Balance	Increase/	Percent						
	June 30, 2011	June 30, 2010	(Decrease)	Change						
General	\$ 13,164,939	\$ 10,927,552	\$ 2,237,387	20.47						
Debt Service	1,057,215	997,301	59,914	6.01						
Classroom facilities	10,313,310	24,324,050	(14,010,740)	(57.60)						
Other governmental	4,074,715	3,154,135	920,580	29.19						
Total	\$ 28,610,179	\$ 39,403,038	\$ (10,792,859)							

The School District's general fund revenues increased \$1,800,163 and expenditures increased \$708,651 from 2010. The most significant change in revenues was an increase in taxes and payment in lieu of taxes over the prior year. Total expenditures increased mainly in the area of support services and related services provided to students.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

Table 5
Change in Financial Activities for the General Fund

	2011 <u>Amount</u>	2010 <u>Amount</u>	Increase/ (Decrease)	Percent Change
Revenues				
Taxes	\$ 11,092,920	\$ 10,363,754	\$ 729,166	7.04
Income tax	6,540,437	6,232,621	307,816	4.94
Intergovernmental	16,131,801	16,468,636	(336,835)	(2.05)
Interest	90,727	120,973	(30,246)	(25.00)
Tuition and fees	740,132	570,677	169,455	29.69
Extracurricular activities	147,756	97,427	50,329	51.66
Gifts and donations	13,069	904	12,165	1,345.69
Charges for service	43,041	25,692	17,349	67.53
Rent	18,041	16,315	1,726	10.58
Payment in lieu of taxes	763,641	-	763,641	100.00
Miscellaneous	194,668	79,071	115,597	146.19
Total	\$ 35,776,233	\$ 33,976,070	\$ 1,800,163	
Expenditures:				
Instruction	21,736,505	22,101,640	(365,135)	(1.65)
Support services	11,145,161	10,138,543	1,006,618	9.93
Operation of non-instructional services	29,968	26,028	3,940	15.14
Extracurricural activities	610,768	528,771	81,997	15.51
Capital outlay	5,699	28,151	(22,452)	(79.76)
Debt service	6,314	2,631	3,683	139.98
Total	\$ 33,534,415	\$ 32,825,764	\$ 708,651	

### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, the final budget basis revenue and other financing sources estimate was \$32,925,163, which is higher than the original budget estimate of \$32,923,938. Most of this \$1,225 difference was due to budget estimates for miscellaneous revenues and advances and transfers in. Actual revenue and other financing uses, however, were \$34,989,119 or \$2,063,956 more than anticipated.

The original expenditures and other financing uses estimate of \$34,510,362 was revised during the fiscal year to the final amount of \$34,590,802. Actual expenditures (including encumbrances) and other financing uses, however, were \$33,926,021 or \$664,781 less than anticipated. The decrease was due to lower than anticipated expenditures and management controls to reduce the expenditures.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

### **Capital Assets and Debt Administration**

### Capital Assets

At the end of fiscal year 2011, the School District had \$30,096,853 invested in various capitalized assets, net of depreciation. The table below shows fiscal year 2011 balances compared to fiscal year 2010.

Table 6
Capital Assets, at Fiscal Year End
(Net of depreciation)

	Governmental Activities				
	<u>2011</u>	<u>2010</u>			
Land	\$ 409,270	\$ 409,270			
Construction in progress	16,233,359	1,551,041			
Land improvements	202,279	64,692			
Buildings and improvements	12,011,139	12,303,798			
Furniture, fixtures and equipment	701,663	761,347			
Vehicles	539,143	701,356			
Total capital assets	\$ 30,096,853	\$ 15,791,504			

As stated above at the end of fiscal year 2011, the School District had \$30,096,853 invested in capital assets (net of accumulated depreciation), an increase of \$14,305,349. For further information regarding the School District's capital assets, refer to Note 10 to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

### Debt

The School District's outstanding debt at June 30, 2011, consisted of general obligation bonds (including unamortized bond premium and bond accretion), in the amount of \$18,307,913 and capital leases in the amount of \$9,239. The School District's long-term obligations also include compensated absences.

Table 6
Outstanding Debt and Capital Lease, at Fiscal Year End

	Acti	nmental vities <u>)11</u>	 Governmental Activities 2010		
General obligation bonds Capital leases	\$ 18	,307,913 9,239	\$ 18,670,408 14,394		
Total outstanding	\$ 18	,317,152	\$ 18,684,802		

For further information regarding the School District's long-term obligations, refer to Note 15 to the basic financial statements.

### **Current Issues**

The Fremont City School District has continued to maintain the highest standards of service to our students, parents and community. The School District is always presented with challenges and opportunities. Recent national events and their impact on the School District and the surrounding area are very much under review and analysis. Economic recession has yet to impact our primary industries, but that could be a seasonal phenomena resulting from our agricultural and housing industry strengths. The Board of Education and administration closely monitor its revenues and expenditures in accordance with its five year forecast.

The financial future of the School District is not without its challenges though. These challenges are internal and external in nature. The internal challenges will continue to exist, as the School District must rely heavily on local property taxes to fund its operations. Thus management must diligently plan expenses from this growth, staying carefully within its five-year forecast.

As a result of the challenges mentioned above, it is imperative that the School District's management continue to carefully and prudently plan to provide the resources required to meet student needs over the next several years.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to reflect the School District's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to David M. Chambers, Treasurer, Fremont City School District, 1220 Cedar Street, Suite A, Fremont, Ohio 43420-1156.

Fremont City School District
Statement of Net Assets
June 30, 2011

	Governmental Activities		
Assets:	\$	22 905 059	
Equity in pooled cash and cash equivalents	Э	22,805,058	
Investments in segregated accounts		7,230,874	
Inventory held for resale		7,308	
Materials and supplies inventory		1,228	
Receivables:		110 566	
Accounts		119,566	
Intergovernmental Accrued interest		692,934 38,216	
		,	
Property taxes Income taxes		13,526,944	
Notes		2,198,983 21,229	
		208,169	
Deferred charges Conital assets:		208,109	
Capital assets: Nondepreciable capital assets		16,642,629	
		, ,	
Depreciable capital assets, net		13,454,224	
Total assets		76,947,362	
Liabilities:			
Accounts payable		342,597	
Contracts payable		1,132,674	
Accrued wages		2,256,454	
Matured compensated absences payable		73,464	
Intergovernmental payable		916,114	
Accrued interest payable		350,610	
Claims payable		562,664	
Deferred revenue		9,466,484	
Long-term liabilities:			
Due within one year		1,057,950	
Due in more than one year		21,705,609	
Total liabilities		37,864,620	
Net assets:			
Invested in capital assets, net of related debt		11,900,195	
Restricted for:		, ,	
Capital projects		11,994,546	
Debt service		820,671	
Other purposes		2,499,765	
Unrestricted		11,867,565	
Total net assets	\$	39,082,742	

Fremont City School District
Statement of Activities For the Fiscal Year Ended June 30, 2011

					Prog	ram Revenues			R	let (Expense) Revenues and Changes in Net Assets
	·-					rating Grants,		oital Grants,		
		Expenses	C	Charges for Services		ontributions nd Interest	Contributions and Interest		C	overnmental Activities
Governmental Activities:		Expenses		Services	a	iid iiitelest		id Interest		Activities
Regular	\$	18,089,821	\$	645,251	\$	677,039	\$	666,944	\$	(16,100,587)
Special		6,218,490	·	54,476		1,748,536		, -		(4,415,478)
Vocational		66,961		8,974		_		-		(57,987)
Other		532,125		8,012		211,231		-		(312,882)
Support services:										
Pupils		2,878,859		53,178		226,169		-		(2,599,512)
Instructional staff		2,382,719		36,285		1,060,975		-		(1,285,459)
Board of education		73,267		-		-		-		(73,267)
Administration		3,336,861		7,840		258,350		-		(3,070,671)
Fiscal		782,221		-		40,596		-		(741,625)
Business		140,753		-		-		-		(140,753)
Operation and maintenance of plant		3,211,495		18,041		587,262		-		(2,606,192)
Pupil transportation		1,359,099		-		50,604		-		(1,308,495)
Central		111,701		404.715		5,000		-		(106,701)
Operation of non-instructional services Extracurricular activities		1,979,813		494,715 320,274		1,801,795 1,000		-		316,697
Interest and fiscal charges		870,929 1,002,008		320,274		1,000		-		(549,655) (1,002,008)
· ·	Ф.		ф.	1 647 046	Ф.		ф.	-		
Total governmental activities	\$	43,037,122	\$	1,647,046	\$	6,668,557	\$	666,944		(34,054,575)
	Ger	neral Revenues	s:							
	Prop	perty taxes levi	ed for:							
		Seneral purpose	S							11,285,677
		Oebt service								1,145,612
		Capital outlay								441,030
		Capital facilities		enance						285,129
		ome taxes levie								< 5.40, 405
		eneral purpose				C*				6,540,437
		nts and entitlen		ot restricted to	speci	fic programs				16,448,341
	-	ment in lieu of								755,841
		estment earning cellaneous	gs							90,727
	IVIIS	cenaneous								161,015
	Tota	al general rever	nues							37,153,809
	Cha	nge in net asse	ts							3,099,234
	Net	assets beginnir	ng of y	ear						35,983,508
	Net	assets end of y	ear						\$	39,082,742

# Fremont City School District Balance Sheet

Balance Sheet Governmental Funds June 30, 2011

		Debt		Other Governmental	Total Governmental
	General	Service	Classroom Facilities	Funds	Funds
Assets:					
Equity in pooled cash and cash equivalents	\$ 11,598,611	\$ 815,964	\$ 4,257,593	\$ 3,765,511	\$ 20,437,679
Investments in segregated accounts	-	-	7,160,874	70,000	7,230,874
Inventory held for resale	-	-	-	7,308	7,308
Materials and supplies inventory	-	-	-	1,228	1,228
Receivables:					
Accounts	115,202	-	-	164	115,366
Intergovernmental	-	-	-	692,934	692,934
Accrued interest	10,540	-	27,517	159	38,216
Property taxes	11,598,087	1,180,416	-	748,441	13,526,944
Income taxes	2,198,983	-	-	-	2,198,983
Notes			<u> </u>	21,229	21,229
Total assets	\$ 25,521,423	\$ 1,996,380	\$ 11,445,984	\$ 5,306,974	\$ 44,270,761
Liabilities:					
Accounts payable	\$ 129,518	\$ -	\$ -	\$ 177,072	\$ 306,590
Contracts payable	-	-	1,132,674	-	1,132,674
Accrued wages	2,098,908	-	-	157,546	2,256,454
Matured compensated absences payable	44,422	-	-	29,042	73,464
Intergovernmental payable	832,300	-	-	83,814	916,114
Deferred revenue	9,251,336	939,165	-	784,785	10,975,286
Total liabilities	12,356,484	939,165	1,132,674	1,232,259	15,660,582
Fund balances:					
Nonspendable	_	_	-	29,765	29,765
Restricted	_	1,057,215	10,313,310	4,044,950	15,415,475
Committed	4,668,240	· · ·	-	-	4,668,240
Assigned	1,791,709	-	-	-	1,791,709
Unassigned	6,704,990				6,704,990
Total fund balances	13,164,939	1,057,215	10,313,310	4,074,715	28,610,179
Total liabilities and fund balances	\$ 25,521,423	\$ 1,996,380	\$ 11,445,984	\$ 5,306,974	\$ 44,270,761
			·	·	<del></del>

Fremont City School District Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2011

Total governmental fund balances			\$ 28,610,179
Amounts reported for governmental activities in the statement of net assets are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			30,096,853
Other long-term assets that are not available to pay for current-period expenditures and therefore are deferred in the funds:  Property taxes Payments in lieu of taxes Intergovernmental Miscellaneous	\$	1,303,512 12,539 189,264 3,487	1,508,802
Deferred charges are included in the governmental activities in the statem of net assets.	ent		208,169
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.			(350,610)
Long-term liabilities, including general obligation bonds and compensate are not due and payable in the current period and therefore are not reported in the funds:	d absenc	ees	
General obligation bonds Capital appreciation bonds Accretion on bonds Premium on bonds Compensated absences Capital leases Total	\$	(17,385,000) (449,868) (120,494) (352,551) (4,446,407) (9,239)	(22,763,559)
An internal service fund is used by management to charge the cost of insurance to individual funds. The assets and liabilities of the internservice fund are included in governmental activities on the statement of net assets.	nal		1,772,908
Net assets of governmental activities			\$ 39,082,742
See accompanying notes to the basic financial statements.			

Fremont City School District Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2011

,	General	Debt Service	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Revenues:					
Property taxes	\$ 11,092,920	\$ 1,126,122	\$ -	\$ 713,708	\$ 12,932,750
Income tax	6,540,437	-	-	-	6,540,437
Intergovernmental	16,131,801	148,588	604,195	6,844,450	23,729,034
Interest	90,727	-	62,749	10,010	163,486
Tuition and fees	740,132	-	-	-	740,132
Extracurricular activities	147,756	-	-	211,328	359,084
Gifts and donations	13,069	-	-	26,006	39,075
Charges for services	43,041	-	-	488,797	531,838
Rent	18,041	-	-	-	18,041
Payment in lieu of taxes	763,641	-	-	-	763,641
Miscellaneous	194,668			5,918	200,586
Total revenues	35,776,233	1,274,710	666,944	8,300,217	46,018,104
Expenditures: Current:					
Instruction:					
Regular	16,929,432	_	_	605,909	17,535,341
Special	4,416,553	_	_	1,651,672	6,068,225
Vocational	66,862	_	_	, , , <u>-</u>	66,862
Other	323,658	_	_	208,604	532,262
Support services:	,			,	,
Pupils	2,448,509	-	-	376,638	2,825,147
Instructional staff	1,353,204	-	-	979,862	2,333,066
Board of education	73,267	_	_	· -	73,267
Administration	2,898,601	_	_	286,665	3,185,266
Fiscal	679,834	27,530	_	54,929	762,293
Business	140,618	· -	-	-	140,618
Operation and maintenance of plant	2,311,217	_	_	744,839	3,056,056
Pupil transportation	1,153,044	_	_	49,123	1,202,167
Central	86,867	_	_	6,268	93,135
Operation of non-instructional services	29,968	_	_	1,982,941	2,012,909
Extracurricular activities	610,768	_	_	149,368	760,136
Capital outlay	5,699	-	14,677,684	287,250	14,970,633
Debt service:					
Principal retirement	5,155	410,000	-	-	415,155
Interest and fiscal charges	1,159	777,266	-	-	778,425
Total expenditures	33,534,415	1,214,796	14,677,684	7,384,068	56,810,963
Excess of revenues over					
(under) expenditures	2,241,818	59,914	(14,010,740)	916,149	(10,792,859)
Other financing sources (uses):					
Transfers in	-	-	-	73,477	73,477
Transfers out	(4,431)	-	-	(69,046)	(73,477)
Total other financing sources (uses)	(4,431)	-	-	4,431	
Net change in fund balances	2,237,387	59,914	(14,010,740)	920,580	(10,792,859)
Fund balances at beginning of year, restated	10,927,552	997,301	24,324,050	3,154,135	39,403,038
Fund balances at end of year	\$ 13,164,939	\$ 1,057,215	\$ 10,313,310	\$ 4,074,715	\$ 28,610,179
Ž					

Fremont City School District
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2011

Net change in fund balances - total governmental funds			\$ (10,792,859)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the sta	ateme	ent of activities,	
In the current period, these amounts are:  Capital asset additions \$	:	14,970,633	
Depreciation expense	,	(654,960)	
Excess of capital outlay over depreciation expense		(55 3,2 55)	14,315,673
Governmental funds only report the disposal of capital assets to the extent proc			
received from the sale. In the statement of activities, a gain or loss is reporte each disposal	tea 10	r	(10,324)
Revenues in the statement of activities that do not provide current financial resorreported as revenues in the funds. These activities consist of:	source	s are not	
Property taxes \$ \$	:	224,698	
Payments in lieu of taxes	,	(7,800)	
Intergovernmental		(33,159)	
Charges for services		(68,974)	
Miscellaneous		3,487	
Net change in deferred revenues during the year			118,252
Repayment of bond principal is an expenditure in the governmental funds, but to	the re	enavment	
reduces long-term liabilities in the statement of net assets.	the re	payment	410,000
Repayment of capital lease principal is an expenditure in the governmental function repayment reduces long-term liabilities in the statement of net assets	ıds, bı	at the	5,155
The amortization of issuance costs, bond premium and accretion is reflected as in the statement of activities.	s an e	kpense	
Issuance cost \$	ò	(13,670)	
Premium		23,115	
Total additional expenses			9,445
Some items reported in the statement of activities do not require the use of curr resources and therefore are not reported as expenditures in governmental fur activities consist of:			
Increase in compensated absences \$	6	(894,799)	
Increase in accrued interest		(162,408)	
Bond accretion		(70,620)	
Total additional expenditures			(1,127,827)
The internal service fund is used by management to charge the costs of medical drug, dental and vision claims to individual funds. The net revenue (expens			
internal service fund is allocated among the governmental activities.	, 01		 171,719
Change in net assets of governmental activities			\$ 3,099,234

Fremont City School District
Statement of Revenues, Expenditures and Changes in Fund Balance -Budget and Actual - General Fund For the Fiscal Year Ended June 30, 2011

ror	ine Fiscai Tear Enaea	June 30, 2011			
	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:	40.040.000		40.700.004		
Property taxes	\$ 10,260,000	\$ 10,260,000	\$ 10,520,336	\$ 260,336	
Income tax	6,189,000	6,189,000	6,481,234	292,234	
Intergovernmental Interest	15,386,000 120,600	15,386,000 120,600	16,052,626 134,899	666,626 14,299	
Tuition and fees	715,506	715,506	731,574	16,068	
Rent	17,675	17,675	19,296	1,621	
Extracurricular activities	102,002	102,002	108,946	6,944	
Gifts and donations	2,500	2,500	3,861	1,361	
Customer services	-,500	-,500	41,841	41,841	
Payment in lieu of taxes	_	_	755,841	755,841	
Miscellaneous	74,365	75,590	111,232	35,642	
Total revenues	32,867,648	32,868,873	34,961,686	2,092,813	
E-man ditaman					
Expenditures: Current:					
Instruction:					
Regular	20,008,697	17,563,561	17,379,228	184,333	
Special	3,674,210	4,429,052	4,416,545	12,507	
Vocational	85,579	71,601	69,988	1,613	
Other	458,449	323,235	320,071	3,164	
Support services:					
Pupils	1,901,552	2,484,927	2,364,736	120,191	
Instructional staff	879,007	1,313,518	1,302,167	11,351	
Board of education	77,414	76,834	68,327	8,507	
Administration	3,450,673	2,933,685	2,841,587	92,098	
Fiscal	641,556	692,707	666,789	25,918	
Business	129,747	151,892	141,293	10,599	
Operation and maintenance of plant	1,805,171	2,390,350	2,351,400	38,950	
Pupil transportation	782,775	1,291,314	1,275,968	15,346	
Central	79,413	98,440	92,140	6,300	
Operation of non-instructional services Extracurricular activities	16,257	28,900	18,554	10,346	
Capital outlay	407,308 8,379	622,571 8,379	600,757 5,379	21,814 3,000	
Total expenditures	34,406,187	34,480,966	33,914,929	566,037	
Excess of revenues over (under) expenditures	(1,538,539)	(1,612,093)	1,046,757	2,658,850	
Excess of revenues over (under) expenditures	(1,550,557)	(1,012,073)	1,010,737	2,030,030	
Other financing sources (uses):					
Proceeds from sale of capital assets	-	-	5,050	5,050	
Refund of prior year expenditures	-	-	1,830	1,830	
Refund of prior year receipts	(14,175)	(17,836)	(6,661)	11,175	
Advances in	21,290	20,553	20,553	20.000	
Advances out	(20,000)	(20,000)	-	20,000	
Transfers in	35,000	35,737	(4.421)	(35,737)	
Transfers out	(70,000)	(72,000)	(4,431)	67,569	
Total other financing sources (uses)	(47,885)	(53,546)	16,341	69,887	
Net change in fund balance	(1,586,424)	(1,665,639)	1,063,098	2,728,737	
Fund balance at beginning of year	9,859,452	9,859,452	9,859,452	-	
Prior year encumbrances appropriated	273,459	273,459	273,459		
Fund balance at end of year	\$ 8,546,487	\$ 8,467,272	\$ 11,196,009	\$ 2,728,737	

### Fremont City School District Statement of Fund Net Assets

Statement of Fund Net Assets Internal Service Fund June 30, 2011

	Self Insurance	
Assets:	¢	2 267 270
Equity in pooled cash and cash equivalents	\$	2,367,379
Accounts receivable		4,200
Total assets		2,371,579
Liabilities: Current liabilities: Accounts payable Claims payable Total liabilities	\$	36,007 562,664 598,671
Net assets: Unrestricted		1,772,908
Total liabilities and net assets	\$	2,371,579

Fremont City School District
Statement of Revenues, Expenses and Changes in Fund Net Assets
Internal Service Fund For the Fiscal Year Ended June 30, 2011

	Self Insurance		
Operating revenues:			
Charges for services	\$ 4,297,749		
Other revenues	24,326		
Total operating revenues	4,322,075		
Operating expenses:			
Purchased services		739,064	
Claims		3,411,292	
Total operating expenses		4,150,356	
Change in net assets		171,719	
Net assets beginning of year		1,601,189	
Net assets end of year	\$	1,772,908	

Fremont City School District
Statement of Cash Flows Internal Service Fund For the Fiscal Year Ended June 30, 2011

	Self	
		Insurance
Cash flows from operating activities:		
Cash received from other operating sources	\$	71,350
Cash received for charges for services		4,250,725
Cash payments to suppliers for goods and services		(742,941)
Cash payments for claims		(3,263,675)
Net cash provided by operating activities		315,459
Net increase in cash and cash equivalents		315,459
Cash and cash equivalents at beginning of year		2,051,920
Cash and cash equivalents at end of year	\$	2,367,379
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$	171,719
Adjustments to reconcile operating income to net cash provided by operating activities: Change in assets and liabilities: (Increase) decrease in assets:		
Accounts receivable		(4,200)
Increase (decrease) in liabilities:		
Accounts payable		36,007
Claims payable		111,933
Total adjustments		143,740
Net cash provided by operating activities	\$	315,459

Fremont City School District Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2011

		ate Purpose Trusts		
	Endowment		Agency	
Assets:				
Equity in pooled cash and cash equivalents	\$	17,919	\$	87,098
Cash and cash equivalents in segregated accounts		252,224		-
Receivables:				
Accrued interest		561		_
Total assets		270,704	\$	87,098
T != L !!!4! =				
Liabilities:	\$		\$	142
Accounts payable Due to students	Φ	-	Ф	
				86,956
Total liabilities			\$	87,098
Net assets:				
Held in trust for scholarships		107,774		
Endowments		162,930		
Total net assets	\$	270,704		

Fremont City School District Statement of Changes in Fiduciary Net Assets Private Purpose Trust Fund For the Fiscal Year Ended June 30, 2011

	Private Purpose Trust Endowment	
Additions:		
Interest	\$	1,310
Gift and donations		107,995
Miscellaneous		4,942
Total additions		114,247
<b>Deductions:</b>		
Payments in accordance with trust agreements		7,687
Change in net assets		106,560
Net assets beginning of year		164,144
Net assets end of year	\$	270,704

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE SCHOOL DISTRICT

Fremont City School District (the School District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by state and federal guidelines.

The School District was established in 1968 through the consolidation of existing land areas and school districts. The School District serves an area of approximately one hundred sixty-two square miles. It is located in central Sandusky County, including all of the City of Fremont and portions of surrounding townships. It is staffed by 179 classified employees, 294 certified teaching personnel, including twenty-two administrative employees who provide services to 4,165 students and other community members. The School District currently operates seven elementary schools, a middle school, and a comprehensive high school.

### Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to insure the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Fremont City School District, this includes general operations, food service, preschool, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. There are no component units of the Fremont City School District.

The following activity is included within the School District's reporting entity:

<u>Parochial Schools</u> -Within the School District boundaries, St. Ann, St. Joseph Elementary, and St. Joseph High School are operated through the Toledo Catholic Diocese; Sacred Heart is operated as a private school. Current state legislation provides funding to these parochial schools. The monies are received and disbursed on behalf of the parochial schools by the Treasurer of the School District, as directed by the parochial schools. This activity is reflected in a special revenue fund for financial reporting purposes by the School District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

The School District participates in six jointly governed organizations. These organizations are the Northern Ohio Educational Computer Association, the Northwestern Ohio Educational Research Council, Inc., the Vanguard-Sentinel Career Center, the Northwest Ohio Special Education Regional Resource Center, the Northwest Ohio Regional Professional Development Center, and the Ohio Schools Council. These organizations are presented in Note 19 to the basic financial statements.

The basic financial statements of Fremont City School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following are the more significant of the School District's accounting policies.

### A. Basis of Presentation

The School District's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses.

The statement of net assets presents the financial condition of the governmental activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants, contributions, and interest that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

### **Fund Financial Statements**

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the proprietary fund financial statements. Fiduciary funds are reported by type.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

### **B. Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are reported in three categories: governmental, proprietary, and fiduciary.

### Governmental Funds

Governmental funds are those through which most governmental functions of the School District are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The School District has three major governmental funds:

<u>General Fund</u> - The general fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt Service Fund:</u> The bond retirement fund is a debt service fund and is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

<u>Classroom Facilities Fund</u> – This fund accounts for monies received and expended in connection with contracts entered into by the School District and the Ohio Department of Education for the building and equipping of classroom facilities.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

### **Proprietary Fund**

Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows. The School District reports one type of proprietary fund:

<u>Internal Service Fund</u> - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's Self Insurance internal service fund accounts for the activities of the program for employee health care benefits.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

### Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are not available to support the School District's own programs. The School District's private purpose trust funds account for programs that provide college scholarships to students after graduation. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency funds account for various staff-managed and student-managed activities.

### C. Measurement Focus

### Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net assets. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reflects the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

Like the government-wide financial statements, the proprietary fund is accounted for using a flow of economic resources measurement focus. All assets and liabilities associated with the operation of this fund are included on the statement of fund net assets. The statement of revenues, expenses, and changes in fund net assets presents increases (e.g., revenues) and decreases (e.g., expenses) in total net assets. The statement of cash flows reflects how the School District finances and meets the cash flow needs of its proprietary fund.

The private purpose trust funds are accounted for using a flow of economic resources measurement focus.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

### **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting; the proprietary fund and fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

### Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from income taxes is recognized in the fiscal year in which the income is earned. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at fiscal year end: property taxes available as an advance, income taxes, grants, interest, tuition, student fees, charges for services, and rent.

### **Deferred Revenues**

Deferred revenues arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there was an enforceable legal claim as of June 30, 2011, but which were levied to finance fiscal year 2012 operations, are recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On the governmental fund financial statements, receivables that will not be collected within the available period are reported as deferred revenue.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### Expenses/Expenditures

On the accrual basis, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are a report of estimated tax revenues, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The report of estimated tax revenues identifies the estimated revenues for those funds receiving tax monies as well as various debt and other schedules. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of budgetary control selected by the Board is at the fund level for all funds. Any budgetary modifications at this level may only be made by the Board of Education. Budgetary allocations at the function and object level within all funds are made by the School District Treasurer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the fiscal year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

#### F. Cash and Investments

Cash received by the School District is pooled in various bank accounts with individual fund balance integrity maintained throughout. Individual fund integrity is maintained through the School District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents." Also, the School District maintains segregated accounts for the classroom facilities, special trust, and endowment funds, which is presented as "Investments in segregated accounts".

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

During the fiscal year all investments were limited to certificates of deposit, instruments of government sponsored mortgage-backed securities, treasury notes and commercial paper. In addition, for 2011 the School District had an interest in STAROhio, the State Treasurer's Investment Pool.

Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

#### **G.** Inventory

Inventory is presented at the lower of cost or market on a first-in, first-out basis and is expended/expensed when used. Inventory consists of donated and purchased food.

#### **H. Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, laws of other governments, or imposed by enabling legislation. Unclaimed monies that must be held for five years before being spent are also reported as restricted. See Note 17 for the calculation of the year-end restricted asset balance and the corresponding fund balance restriction.

#### I. Capital Assets

All of the School District's capital assets are general capital assets. These assets generally result from expenditures in governmental funds. These assets are reported in the governmental activities column on the government-wide statement of net assets but are not reported on the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the fiscal year. Donated capital assets are recorded at their fair market value on the date donated. The School District maintains a capitalization threshold of five thousand dollars. The School District does not have any infrastructure. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	<u>Useful Lives</u>
Land improvements	5-7 years
Buildings and building improvements	5-75 years
Furniture, fixtures, and equipment	3-25 years
Vehicles	4-15 years

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### J. Interfund Assets/Liabilities

On the fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "Interfund Receivables/Payables". Interfund balances within governmental activities are eliminated on the statement of net assets.

#### K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees after ten years of service with the School District.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid.

#### L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements. All payables, accrued liabilities, and long-term obligations payable from the proprietary fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current fiscal year. Notes payable related to tax anticipation are reported on the fund financial statements and the statement of net assets. Bonds are recognized as a liability on the fund financial statements when due.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

<u>Restricted</u> fund balance category includes amounts that can be spent only for the specific purpose stipulated by constitution, external resource providers, or through enabling legislation. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

<u>Committed</u> fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> fund balance classifications are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education.

<u>Unassigned</u> fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for food service operations, music and athletic programs, and federal and state grants restricted to expenditure for specified purposes.

The School District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services in the internal service fund. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the proprietary fund. All revenues and expenses not meeting this definition are reported as nonoperating.

#### P. Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **NOTE 2 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Fund Balances	General	Debt Service	Classroom Facilities	Other Governmental Funds	Total Governmental Funds	
<u>Nonspendable</u>						
Inventory held for						
resale	\$ -	\$ -	\$ -	\$ 7,308	\$ 7,308	
Materials and supplies						
inventory	-	-	-	1,228	1,228	
Notes receivable				21,229	21,229	
Total nonspendable				29,765	29,765	
Restricted for						
Food service	-	-	-	1,190,186	1,190,186	
Athletics and music	-	-	-	50,029	50,029	
Other grants	-	-	-	12,785	12,785	
Facilities maintenance	-	-	-	735,923	735,923	
Drug awareness	-	-	-	2,570	2,570	
Disadvantaged children	-	-	-	45,362	45,362	
Scholorships and awards	-	-	-	99,527	99,527	
Extended learning	-	-	-	1,549	1,549	
Instructional programs	-	-	-	204,087	204,087	
Staffing programs	-	-	-	42,372	42,372	
Parochial schools	-	-	-	8,488	8,488	
Special education	-	-	-	721	721	
Technology	-	-	-	34,567	34,567	
Debt service payments	-	1,057,215	-	-	1,057,215	
Capital improvements			10,313,310	1,616,784	11,930,094	
Total restricted		1,057,215	10,313,310	4,044,950	15,415,475	
Committed						
Local grants	4,668,240				4,668,240	
Assigned						
Public school support	144,381	-	-	-	144,381	
Encumbrances	96,321	-	-	-	96,321	
Next fiscal year budget	1,551,007	-	_	-	1,551,007	
Total assigned	1,791,709				1,791,709	
Unassigned	6,704,990				6,704,990	
Total fund balances	\$13,164,939	\$ 1,057,215	\$10,313,310	\$ 4,074,715	\$ 28,610,179	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF FUND BALANCE

#### A. Change in accounting principles

For the fiscal year 2011, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions."

# B. Restatement of prior year's fund balance

The implementation of GASB Statement No. 54 had the following effect on fund balances of the major and nonmajor funds as they were previously reported.

	General	Debt Service	Classroom Facilities	Other Governmental Funds	Total
Fund balance at June 30, 2010	\$ 6,874,864	\$ 997,301	\$ 24,324,050	\$ 7,206,823	\$ 39,403,038
Change in fund structure	4,052,688	<del>-</del>		(4,052,688)	<del>-</del>
Adjusted fund balance at July 1, 2010	\$ 10,927,552	\$ 997,301	\$ 24,324,050	\$ 3,154,135	\$ 39,403,038

#### **NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Change in Fund Balance - Budget (Non-GAAP Basis) and Actual for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are as follows:

- 1. Revenues and other sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures and other uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

- 4. Encumbrances are treated as expenditures (budget basis) rather than assigned fund balance (GAAP basis).
- 5. The revenues, expenditures and other financing sources and uses of the general fund include activity that is budgeted within special revenue funds (GAAP basis). However, on the budgetary basis, the activity of the special revenue funds is excluded resulting in perspective differences.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

### Net Change in Fund Balance

	<u>General</u>
GAAP basis	\$ 2,237,387
Revenue accruals	(632,245)
Advances in	20,553
Ajustment to fair market value for investments:	
Prior year amount	13,668
Current year amount	17,285
Expenditure accruals	(353,945)
Budgeted as part of special revenue fund:	
Revenues	(206,375)
Expenditures	205,102
Encumbrances (Budget Basis)	
outstanding at year end	 (238,332)
Budget basis	\$ 1,063,098

#### **NOTE 5 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Interim deposits are deposits of interim monies. Interim moneys are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time: and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

All interest is legally required to be placed in the general fund, and other funds as approved by a Board resolution. Interest revenue credited to the general fund during fiscal year 2011 amount to \$90,727, which includes \$48,292 assigned from other School District funds.

### A. Deposits with Financial Institutions

At June 30, 2011, the carrying amount of the School District's deposits was \$5,113,504. Of this balance \$1,000,000 is being reported in the classroom facilities capital project fund, \$70,000 in the special trust special revenue fund and \$252,224 in the endowment private purpose trust fund as "Investments in segregated accounts". Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2011, \$4,800,413 of the School District's bank balance of \$5,360,513 was exposed to custodial risk as they were uninsured and collateral was held by the financial institution's trust department and in the name of the School District. The remaining \$560,100 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of a bank failure, the School District's deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the federal deposit insurance corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The School District's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

#### **B.** Investments

As of June 30, the School District had the following investments and maturities:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

	Fair <u>Value</u>		Maturity <u>Date</u>	Rating
Investments included within				
pooled funds:				
Federal Home Loan Bank	\$ 75	50,345	09/30/11	AAA (1)
Federal Home Loan Bank	99	99,910	10/05/11	AAA (1)
Federal Home Loan Bank	7:	50,060	10/28/11	AAA (1)
Federal Home Loan Bank	1,00	00,030	10/28/11	AAA (1)
Federal Home Loan Bank	2,00	00,540	12/02/11	AAA (1)
Federal Home Loan Bank	50	00,385	05/23/13	AAA (1)
Federal Home Loan Bank	50	00,605	09/09/13	AAA (1)
Citigroup Fund Inc Commerical Paper	99	99,980	07/07/11	AAA (1)
Citigroup Fund Inc Commerical Paper	99	99,921	07/20/11	AAA (1)
Citigroup Fund Inc Commerical Paper	99	99,858	08/02/11	AAA (1)
Citigroup Fund Inc Commerical Paper	99	99,673	09/01/11	AAA (1)
STAROhio	8,6	17,488	09/09/13	AAA (1)
Subtotal of pooled investments	19,1	18,795		
Investments reported in classroom				
facilities fund:				
Federal Farm Credit Bank	50	00,180	07/13/11	AAA (1)
Federal Farm Credit Bank	40	06,396	04/24/12	AAA (1)
Federal Home Loan Bank	1,00	01,100	07/27/11	AAA (1)
Federal Home Loan Bank	50	00,550	07/27/11	AAA (1)
Federal Home Loan Bank	1,00	00,030	09/30/11	AAA (1)
Federal Home Loan Bank	50	01,700	10/12/11	AAA (1)
Federal Home Loan Bank	50	00,015	10/28/11	AAA (1)
Federal Home Loan Bank	7:	50,570	05/07/12	AAA (1)
Treasury notes	50	00,391	07/31/11	AAA (1)
Citigroup Fund Inc Commerical Paper	49	99,942	07/27/11	$AAA^{(1)}$
Subtal of classroom facilities investments	6,10	60,874		
Total investments	\$ 25,2	79,669		

<sup>(1)</sup> Standard and Poor's rating

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

<u>Custodial credit risk</u> for an investment is the risk that in the event of failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The investments in Federal Farm Credit Bank (FFCB), and Federal Home Loan Bank (FHLB) are held by the counterparty's trust department or agent and not in the School District's name. The School District's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

<u>Interest rate risk</u> is the possibility that changes in interest rates will adversely affect the fair value of an investment. The School District's investment policy does not address limits on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit risk</u> is the possibility that an issuer or other counterparty to an investment will not fulfill it obligation. The School District's investment policy requires certain credit ratings for some investments as allowed by state law.

Concentration of credit risk is the possibility of loss attributed to the magnitude of the School District's investment in a single issuer. More that 5 percent of the School District's investments are in FFCB, FHLB and Citigroup Funding Inc commercial paper. These investments are 5.44%, 64.55% and 27% respectively, of the School District total investments. The School District's policy places no limit on the amount that may be invested in any one issuer.

STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the Securities Exchange Commission as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 2011.

#### **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2011, consisted of accounts (rent, billings for user charged services, and student fees), intergovernmental, income taxes, accrued interest, amounts due from external parties, and property taxes. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

A summary of the principal items of receivables follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

	<u>Amount</u>
<b>Governmental Activities</b>	
General Fund	
Property taxes receivable	\$ 11,598,087
Income tax receivable	2,198,983
Debt Service Fund	
Property taxes receivable	1,180,416
Other Governmental Funds	
Property taxes receivable	748,441
Intergovernmental receivables:	
Education jobs	18,705
Title I: migrant	231,207
Race to the top	500
Title VI-B	197,832
Title II-D	1,088
Limited english proficiency	5,819
Title I	182,878
Improving teach quality	 54,905
Total intergovernmental receivables	\$ 692,934

#### **NOTE 7 - INCOME TAXES**

The School District levies a voted tax of 1.25 percent for general operations on the income of residents and of estates. The tax was effective on January 1, 2009 and will continue for five years. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the general fund.

#### **NOTE 8 - PAYMENT IN LIEU OF TAXES**

According to State law, the School District has entered into agreements with a number of property owners under which the School District has granted property tax abatements to those property owners. The property owners have agreed to make payments to the School District which reflect all or a portion of the property taxes which the property owners would have paid if their taxes had not been abated. The property owners' contractual promises to make these payments in lieu of taxes generally continue until the agreement expires. These payments are reported in the general fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### **NOTE 9 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real, public utility and tangible personal (used in business) property located within the School District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35% of appraised market value. All property is required to be revalued every six years.

Public utility property taxes are assessed at 35% of true value and public utility tangible personal property currently is assessed at varying percentages of true value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternative payment dates to be established.

Tangible personal property tax revenues received in calendar year 2011 (other than public utility property) represent the collection of calendar year 2011 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The School District receives property taxes from Sandusky County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2011, are available to finance fiscal year 2011 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents real property, public utility property, and tangible personal property taxes which were measurable as of June 30, 2011, and for which there was an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2011, was \$2,362,777 in the general fund, was \$241,251 in the debt service fund and \$152,920 in the permanent improvement capital projects fund.

Collectible delinquent property taxes have been recorded as a receivable and revenue on an accrual basis. On the modified accrual basis, the revenue is deferred. The assessed values upon which the fiscal year 2011 taxes were collected are:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

	2011 First			2010 Second		
	 Half Collections			Half Collections		
	 Amount Percent			Amount	Percent	
Agricultural/residential	_			_		
and other real estate	\$ 554,574,640	95.18%	\$	551,047,360	95.61%	
Public utility	 28,076,670	4.82%		25,274,220	4.39%	
Total assessed value	\$ 582,651,310	100.00%	\$	576,321,580	100.00%	
Tax rate per \$1,000 of						
assessed valuation	\$ 35.55		\$	35.55		

# **NOTE 10 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2011, was as follows:

	Balance <u>7/1/2010</u>	Additions	<u>Deletions</u>	Balance <u>6/30/2011</u>
Governmental Activities				
Nondepreciable capital assets				
Land	\$ 409,270	\$ -	\$ -	\$ 409,270
Construction in progress	1,551,041	14,682,318		16,233,359
Total nondepreciable capital assets	1,960,311	14,682,318		16,642,629
Depreciable capital assets				
Land and improvements	317,880	161,115	-	478,995
Buildings and building improvements	21,320,226	94,905	-	21,415,131
Furniture, fixtures, and equipment	1,690,513	26,645	(38,969)	1,678,189
Vehicles	2,672,189	5,650	(225,017)	2,452,822
Total depreciable capital assets	26,000,808	288,315	(263,986)	26,025,137
Less accumulated depreciation:				
Land and improvements	(253,188)	(23,528)	-	(276,716)
Buildings and building improvements	(9,016,428)	(387,564)	-	(9,403,992)
Furniture, fixtures, and equipment	(929,166)	(87,755)	40,395	(976,526)
Vehicles	(1,970,833)	(156,113)	213,267	(1,913,679)
Total accumulated depreciation	(12,169,615)	(654,960)	253,662	(12,570,913)
Depreciable capital assets, net				
Governmental activities	13,831,193	(366,645)	(10,324)	13,454,224
Capital assets, net	\$ 15,791,504	\$ 14,315,673	\$ (10,324)	\$ 30,096,853

Depreciation expense was charged to governmental functions as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Instruction:	
Regular	\$ 184,700
Special	23,613
Support services:	
Pupils	5,567
Instructional staff	4,382
Administration	11,087
Operation and maintenance of plant	170,902
Pupil transportation	152,521
Operation of non-instructional services	20,954
Extracurricular activites	 81,234
Total depreciation expense	\$ 654,960

#### **NOTE 11 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties.

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from the prior fiscal year.

For fiscal year 2011, the School District participated in the Ohio School Plan (Plan), an insurance purchasing pool. Each participant enters into an individual agreement with the Plan for insurance coverage and pays annual premiums to the Plan based on the types and limits of coverage and deductibles selected by the participant.

The School District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

The School District offers medical, prescription drug, and dental insurance to all employees through a partially self-insured program. All funds of the School District participated in the program and made payments to the Self Insurance internal service fund based on actuarial estimates of the amounts needed to pay prior and current year claims. The School District purchased stop loss insurance for claims in excess of \$135,000 per individual annually and \$1,000,000 per individual, per lifetime. Settled claims have not exceeded this coverage for the past three years. Claims payable is based on the requirements of Governmental Accounting Standards Board Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount can be reasonably estimated. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Claims payable at June 30, 2011 were estimated by the third party administrator at \$562,664.

The changes in the claims liability for the past two fiscal years are as follow:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Fiscal	Вє	eginnning	C	Current Year Claims		Ending		
Year	]	Balance		Claims Payments		Claims		 Balance
2010	\$	367,554	\$	3,639,734	\$	3,556,557	\$ 450,731	
2011	\$	450,731	\$	3,411,292	\$	3,299,359	\$ 562,664	

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS**

#### A. School Employee Retirement System

Plan Description - The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2011, 11.81 percent of annual covered salary was the portion used to fund pension and death benefits. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2011, 2010 and 2009 were \$522,090, \$589,253 and \$373,537 respectively; 54.55 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

#### **B.** State Teachers Retirement System

Plan Description - The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For the fiscal year ended June 30, 2011, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2010, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2011, 2010, and 2009 were \$2,336,301, \$2,106,802, and \$1,904,455 respectively; 82.98 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009. Contributions to the DC and Combined Plans for fiscal year 2011 were \$83,329 made by the School District and \$59,520 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Retirement System. As of June 30, 2011, several members of the Board of Education have elected Social Security. The contribution rate is 6.2 percent of wages.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS**

#### A. School Employee Retirement System

Plan Description – The School District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2011, 1.43 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2011, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2011, 2010, and 2009 were \$132,996, \$91,614, and \$239,704 respectively; 73.04 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2011, this actuarially required allocation was 0.76 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2011, 2010, and 2009 were \$33,598, \$35,042, and \$30,820 respectively; 54.55 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

### **B.** State Teachers Retirement System

Plan Description – The School District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2011, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The School District's contributions for health care for the fiscal years ended June 30, 2011, 2010, and 2009 were \$179,715, \$162,062, and \$146,497 respectively; 82.98 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

#### **NOTE 14 - OTHER EMPLOYEE BENEFITS**

#### A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn five to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of two hundred twenty-five days for administrators, supervisors, and classified supervisors; two hundred twenty days for teachers and school calendar employees; and two hundred fifty days for full-time classified employees. Upon retirement, payment is made for one half of accrued, but unused sick leave credit to a maximum of fifty-one days for teachers and thirty-five days for classified employees. Payment for administrators, supervisors, and classified supervisors is made for one fourth up to forty-seven days. In addition, classified employees receive one-half of accrued, but unused sick leave credit in excess of seventy days, up to a maximum of twelve days.

#### **B.** Health Care Benefits

The School District provides medical, prescription drug, and dental insurance benefits to all employees through a partially self-insured program.

#### C. Special Termination Benefits

The School District offers a special termination benefit to employees in the first year they are eligible to retire from their respective retirement system. The benefit is available to certified employees who have five or more years of consecutive service and retire from STRS and to classified employees who have seventeen or more years of consecutive service and retire from SERS. The bonus, of twenty days calculated at the employee's daily rate at the time of retirement, will be paid after January 1 and before March 31 of the year following retirement for certified employees and within sixty days of retirement acceptance for classified employees. The bonus carries a provision that classified employees must also have accrued in excess of one hundred fifty days of unused sick leave at the time of retirement.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### **NOTE 15 - LONG-TERM OBLIGATIONS**

Changes in the School District's long-term obligations during fiscal year 2011 were as follows:

Governmental Activities General obligation bonds 2010 School facilities construction	Balance at <u>6/30/2010</u>	<u>Additions</u>	Reductions	Balance at 6/30/2011	Amount Due within One Year	
and improvement bonds						
Serial and term bonds	\$ 9,090,000	\$ -	\$ (185,000)	\$ 8,905,000	\$ 185,000	
Capital appreciation bonds	239,877	-	=	239,877	-	
Premium	113,264	-	(7,003)	106,261	-	
Accretion on bonds	8,743	19,412	-	28,155	-	
2009 School facilities construction						
and improvement bonds						
Serial and term bonds	8,705,000	-	(225,000)	8,480,000	235,000	
Capital appreciation bonds	209,991	-	-	209,991	-	
Premium	262,402	-	(16,112)	246,290	-	
Accretion on bonds	41,131	51,208		92,339		
Total general obligation bonds	18,670,408	70,620	(433,115)	18,307,913	420,000	
Bond anticipation note						
Compensated absences	3,551,608	1,276,248	(381,449)	4,446,407	632,279	
Capital leases	14,394		(5,155)	9,239	5,671	
Total Long-term obligations	\$ 22,236,410	\$ 1,346,868	\$ (819,719)	\$ 22,763,559	\$ 1,057,950	

In fiscal year 2010, the School District issued \$9,499,877 in general obligation bonds with a maturity date of July 15, 2037. The bonds are a combination of serial, term and capital appreciation bonds. The interest rates vary between 3% and 4.5% for serial bonds, 5% for term bonds and 18.80% for capital appreciation bonds. The bonds will be used to finance construction and improvements of school buildings and facilities. The principal payments began in fiscal year 2010.

On January 28, 2009 the School District issued \$9,134,991 in general obligation bonds with a maturity date of July 15, 2037. The bonds are a combination of serial, term and capital appreciation bonds. The interest rates vary between 3% and 3.125% for serial bonds, 3.875%-4.75% for term bonds and 19.446% for capital appreciation bonds. The bonds will be used to finance construction and improvements of school buildings and facilities. The principal payments began in fiscal year 2010.

Compensated absences will be paid from the general fund and the Food Service, and Title I special revenue funds.

The School District's overall debt margin was \$32,076,850 with an unvoted debt margin of \$554,575 at June 30, 2011.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Principal and interest requirements to retire the general obligation bonds outstanding at June 30, 2011, were as follows:

Fiscal Year	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 420,000	\$ 764,967	\$ 1,184,967
2013	470,000	752,366	1,222,366
2014	485,000	738,266	1,223,266
2015	324,308	894,408	1,218,716
2016	318,655	897,861	1,216,516
2017-2021	2,206,905	3,906,558	6,113,463
2022-2026	3,245,000	2,895,901	6,140,901
2027-2031	4,045,000	2,122,645	6,167,645
2032-2036	5,135,000	1,064,243	6,199,243
2037	 1,185,000	 57,813	 1,242,813
	\$ 17,834,868	\$ 14,095,028	\$ 31,929,896

#### NOTE 16 - CAPITALIZED LEASES - LESSEE DISCLOSURE

In a prior fiscal year, the School District entered into a lease agreement for a copier. The terms of each agreement provide options to purchase the equipment. Each lease meets the criteria of a capital lease as defined by generally accepted accounting standards, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements of governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

Capital assets acquired by lease have been capitalized as equipment in the amount of \$16,401, which is equal to the present value of the future minimum lease payments on the government-wide financial statements. Principal payments in the current fiscal year totaled \$5,155.

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments at year-end.

Fiscal	Lease	
<u>Year</u>	<b>Payments</b>	
2012	\$	6,314
2013		3,683
Total minimum lease payments		9,997
Less: amount representing interest		(758)
Total	\$	9,239

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### **NOTE 17 - SET ASIDES**

The School District is required by the state law to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years. However, the amount restricted for textbooks and instructional materials will be eliminated following the close of the fiscal year as explained below.

The School District had qualifying disbursements during the fiscal year that reduced the set-aside amount below zero for the textbook set-aside. Effective July 1, 2011, the textbook set aside is no longer required as the obligation was repealed by the 129th General Assembly in Amended Substitute House Bill 30. This balance is therefore not presented as being carried forward to a future fiscal year. Although the School District had qualifying disbursements and current year offsets during the fiscal year that reduced the set-aside amount to below zero for the capital maintenance reserve, this amount may not be used to reduce the set aside requirement for future years. This negative balance is, therefore, not presented as being carried forward to future years.

The following information describes the change in the year-end set-aside amounts for textbooks and capital maintenance.

		Capital Improvements	
	<u>Textbooks</u>		
Balance June 30, 2010	\$ (150,636)	\$ -	
Current year set-aside requirement	598,282	598,282	
Qualifying expenditures	(498,643)	(61,906)	
Current year offsets	<del>-</del>	(1,582,412)	
Balance June 30, 2011	\$ (50,997)	\$ (1,046,036)	
Balance carried forward to 2012	\$ -	\$ -	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### **NOTE 18 - DONOR RESTRICTED ENDOWMENTS**

The School District's private purpose trust funds consist of donor restricted endowments and realized and unrealized appreciation on investments. Endowments, in the amount of \$162,930, represent the principal portion. The amount of net appreciation in donor restricted investments that is available for expenditures by the School District is \$107,774 and is reflected as held in trust for scholarships. State law permits the School District to appropriate, for purposes consistent with the endowment's intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise. The endowment indicates that the interest should be used to provide scholarships each year.

#### **NOTE 19 - JOINTLY GOVERNED ORGANIZATIONS**

## A. Northern Ohio Educational Computer Association

The Northern Ohio Educational Computer Association (NOECA) is a jointly governed organization among forty-one school districts. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. NOECA is governed by a Board of Directors chosen from the general membership of the NOECA Assembly. The NOECA Assembly consists of a representative from each participating school district. The degree of control exercised by any participating school district is limited to its representation on the Board of Directors. During fiscal year 2011, the School District paid \$183,166 to NOECA for various services. Financial information can be obtained from Betty Schwiefert, who serves as Controller, 2900 South Columbus Avenue, Sandusky, Ohio 44870.

#### B. Northwestern Ohio Educational Research Council, Inc.

The Northwestern Ohio Educational Research Council, Inc. (NOERC) is a jointly governed organization formed to bring educational entities into a better understanding of their common educational problems, facilitate and conduct practical educational research, coordinate educational research among members, provide a means for evaluating and disseminating the results of research, serve as a repository for research and legislative materials, and provide opportunities for training. The NOERC serves a twenty-five county area in Northwest Ohio. The Board of Directors consists of superintendents from two educational service centers, two exempted village school districts, five local school districts, and five city school districts, as well as representatives from two private or parochial schools and three institutions of higher education. Each active member is entitled to one vote on all issues addressed by the Board of Directors. Financial information can be obtained from the Northwestern Ohio Educational Research Council, Inc., Box 456, Ashland, Ohio 44805.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# C. Vanguard-Sentinel Career Center

The Vanguard-Sentinel Career Center (Career Center) is a distinct political subdivision of the State of Ohio which provides vocational education to students. The Career Center is operated under the direction of a Board consisting of two representatives from the Fremont City School District and one representative from the other thirteen participating school districts' elected boards. The Career Center possesses its own budgeting and taxing authority. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from the Vanguard-Sentinel Career Center, Jay Valasek, who serves as Treasurer, 1306 Cedar Street, Fremont, Ohio 43420.

#### D. Northwest Ohio Special Education Regional Resource Center

The Northwest Ohio Special Education Regional Resource Center (SERRC) is a jointly governed organization formed to provide services to families, educators, and agencies regarding educational law and curriculum, and instruction for students with disabilities. The SERRC serves a thirteen county area in Northwest Ohio. The Governing Board consists of superintendents from each of the cooperating School Districts, the fiscal agent superintendent, two parents of children with disabilities, one superintendent of a county board of MR/DD, one representative from a chartered non-public school, one representative from the University of Toledo, one representative from Bowling Green State University, one representative from a community school, and any other representatives from other agencies as designated by the Governing Board or the Ohio Department of Education. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from Dave Michel, Eastwood Local School District, 4800 Sugar Ridge Road, Pemberville, Ohio 43450.

### E. Northwest Ohio Regional Professional Development Center

The Northwest Ohio Regional Professional Development Center (RPDC) is a jointly governed organization among the school districts in Defiance, Erie, Fulton, Henry, Lucas, Ottawa, Sandusky, Williams, and Wood counties. The RPDC focuses on the implementation of academic content standards and the deployment of State initiatives. All activities reflect definition of high quality professional development, including job-embedded, connected to strategic goals, sustained, intensive skill building, and measurement of impact on student learning.

The RPDC is governed by a fifteen member board made up of representatives from the participating school districts, the business community, and two institutions of higher learning. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from the Northwest Ohio Regional Professional Development Center, 414 Emerald Street, 2<sup>nd</sup> Floor, Toledo, Ohio 43602.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### F. Ohio Schools' Council Association

The Ohio Schools' Council Association (Council) is a jointly governed organization among 121 school districts. The jointly governed organization was formed to purchase quality products and services at the lowest possible cost to the member districts. Each district supports the Council by paying an annual participation fee. The Council's Board consists of seven superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. During fiscal year 2011, the School District paid \$182,435 to the Council in the form of gas purchases. Financial information can be obtained by contacting David Cottrell, the Executive Directive/Treasurer of the Ohio Schools' Council at 6133 Rockside Road, Suite 10, Independence, Ohio 44131.

#### **NOTE 20 – CONTRACTUAL COMMITMENTS**

As of June 30, 2011, the School District has contractual commitments for the Middle School project in the amount of \$3,217,625.

#### **NOTE 21 - CONTINGENCIES**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2011.

### **B.** Litigation

There are currently no matters in litigation with the School District as defendant.

#### **NOTE 22 - INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2011, as permitted by subpart 2 of section A of the Elementary and Secondary Education Act (ESEA), consisted of the following:

Transfers from general fund to:		
Nonmajor governmental funds	\$	4,431
Transfers from nonmajor governm	nental funds to:	
Nonmajor governmental funds		69,046
Tota	1 \$	73,477

# Fremont City School District Schedule of Federal Awards Expenditures For the Year Ending June 30, 2011

Federal Grantor/Pass Through Grantor Number/Program Title	Pass Through Entity Number	CFDA Number	Federal Receipts	Federal Disbursements
Grantor Number/1 Togram True	Littly Number	Number	Receipts	Disbuisements
U.S. Department of Agriculture Nutrition Cluster:				
Pass through Ohio Department of Education:				
National School Lunch Program	044016-LLP4-2011	10.555	\$938,497	\$938,497
Breakfast Program	044016-05PU-2011	10.553	186,307	186,307
Summer Food Service Program	044016-23PU-2011	10.559	36,795	36,795
Direct Program: Non-Cash Assistance:				
National School Lunch Program - Food Commodities - Note 2	N/A	10.555	109,357	109,357
Total Nutrition Cluster			1,270,956	1,270,956
Pass through Ohio Department of Education:				
Federal Reimbursement - Supper Program	N/A	10.558	18,376	18,376
Team Nutrition	N/A	10.574	2,250	2,250
Fruit and Vegetable	N/A	10.582	23,724	25,617
Total U.S. Department of Agriculture			1,315,306	1,317,199
U.S. Department of Education				
Pass through Ohio Department of Education ESEA Title I, Part C, Migrant Education—State Grant Program				
Title I Migrant Worker- FY 10	N/A	84.011	169,248	195,549
Title I Migrant Worker- FY 11	N/A	84.011	62,427	55,574
Total Title I - Migrant Education			231,675	251,123
Education Jobs	N/A	84.410	103,550	102,506
Race to the Top	N/A	84.395	75,010	73,238
ESEA Title I, Part A, Title I Grants to Local Education Agencies Title I - N/D FY 10	N/A	84.010	0	3,103
Title I - N/D FY 11	N/A	84.010	18,536	18,323
Title I - Schoolwide FY 10	N/A	84.010	25,000	101,966
Title I - Schoolwide FY 11	N/A	84.010	644,787	659,102
ARRA - Title I FY 10	N/A	84.389	33,559	14,376
ARRA - Title I FY 11	N/A	84.389	74,749	98,434
ARRA - Title I Homeless Assistance - FY 10	N/A	84.389	0	-433
ARRA - Title I Homeless Assistance - FY 11	N/A	84.389 84.389	200	758
ARRA - Title I Deliquent FY 10 ARRA - Title I Deliquent FY 11	N/A N/A	84.389 84.389	1,000 8,112	1,663 8,014
Total Title I - Grants to Local Education Agencies			805,943	905,306
Title VI - B, Special Education - Assistance to States				
for Education of Handicapped Children				
Title VI - B - FY 10	044016-6BSF-2010	84.027	0	7,347
Title VI - B - FY 11	044016-6BSF-2011	84.027	850,026	881,368
ARRA - Title VI - B - 2010	N/A	84.391	123,948	51,724
ARRA - Title VI - B - 2011	N/A	84.391	406,220	434,820
Total Title VI - B			1,380,194	1,375,259
Drug - Free School Grant				
Drug - Free School Grant - FY10 Drug - Free School Grant - FY11	044016-DRS1-2010 044016-DRS1-2011	84.186 84.186	11,736 0	6,628 <u>4</u>
Total Drug - Free School Grant			11,736	6,632
ARRA - State Fiscal Stabilization Fund (SFSF) –				
Education State Grants, Recovery Act - 2010 Education State Grants, Recovery Act - 2011	N/A N/A	84.394 84.394	0 980,966	33,213 964,811
Total Education State Grants, Recovery Act		<b>55</b> .	980,966	998,024
Title II-D Technology			,	,
Title II-D Technology - FY 10	044016-TJS1-2010	84.318	800	2,835
Title II-D Technology - FY 11	044016-TJS1-2011	84.318	1,592	26,843
Total Innovative Education Program Strategies			2,392	29,678
Title III				
Title III LEP - FY 10	044016-T3S2-2010	84.365	4,853	3,743
Title III LEP - FY 11	044016-T3S2-2011	84.365	61,718	62,352
Total Title III			66,571	66,095

#### Fremont City School District Schedule of Federal Awards Expenditures For the Year Ending June 30, 2011

Federal Grantor/Pass Through Grantor Number/Program Title	Pass Through Entity Number	CFDA Number	Federal Receipts	Federal Disbursements
U.S. Department of Education - continued  Pass through Ohio Department of Education				
Title II-A				
Improv. Teacher Quality - FY 10	044016-TRS1-2010	84.367	36.179	36,639
Improv. Teacher Quality - FY11	044016-TRS1-2011	84.367	216,459	173,788
Regional LPDC - FY 11	N/A	84.367	1,480	1,034
Total Title II-A			254,118	211,461
21st Century				
21st Century	N/A	84.287	150,000	145,363
21st Century	N/A	84.287	200,000	155,912
Total 21st Century			350,000	301,275
Total U.S. Department of Education			4,262,155	4,320,597
U.S. Department of Health & Human Services				
Pass through Ohio Department of Administrative Services				
TANF - Summer Learning Initiative	N/A	93.558	132,548	132,548
Total U.S. Department of Health & Human Services			132,548	132,548
Total Federal Expenditures			\$5,710,009	\$5,770,344

See accompanying Notes to the Schedule of Federal Awards Expenditures

# FREMONT CITY SCHOOL DISTRICT Sandusky County, Ohio Notes to the Schedule of Federal Awards Expenditures For the Year Ended June 30, 2011

#### 1. Significant Accounting Policies

The accompanying schedule of federal awards expenditures is a summary of the activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting. Consequently, certain revenues are recognized when received rather than when earned, and certain expenditures are recognized when paid rather than when the obligation is incurred.

#### 2. <u>Food Distribution</u>

Nonmonetary assistance is reported in the schedule at fair market value of the commodities received and disbursed. Monies are commingled with State grants. It is assumed federal monies are expended first. At June 30, 2011, the District had immaterial food commodities in inventory.

3. N/A – Information not available.



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# Charles E. Harris & Associates, Inc.

Certified Public Accountants

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Fremont City School District Sandusky County 1220 Cedar Street, Suite A Fremont, Ohio 43420

#### To the Board of Education:

We have audited the financial statements of the Fremont City School District, Sandusky County, Ohio (the District) as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 7, 2012 wherein we noted the District implemented Governmental Accounting Standard Board Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions". We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Controls Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of management, the audit committee, the Board of Education, federal awarding agencies and pass-through entities and others within the District. We intend it for no one other than these specified parties.

Charles Having Association

Charles E. Harris and Associates, Inc. February 7, 2012

Cleveland OH 44113-1306

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# Charles E. Harris & Associates, Inc.

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS
THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON
INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Fremont City School District Sandusky County 1220 Cedar Street, Suite A Fremont. OH 43420

To the Board of Education:

#### **Compliance**

We have audited Fremont City School District, Sandusky County, Ohio's (the District) compliance with the types of compliance requirements described in the OMB *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's federal programs for the year ended June 30, 2011. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Fremont City School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, Fremont City School District, Sandusky, Ohio complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2011.

#### **Internal Control Over Compliance**

Management of Fremont City School District, Sandusky, Ohio is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB *Circular A-133*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

However, we noted certain matters involving federal compliance not requiring inclusion in this report, that we have reported to management of the District in a separate letter dated February 7, 2012.

This report is intended solely for the information and use of management, the Board of Education, the audit committee, others within the entity, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Charles Having Association

CHARLES E. HARRIS & ASSOCIATES, INC.

February 7, 2012

# SCHEDULE OF FINDINGS OMB CIRCULAR A-133 SECTION .505

# Fremont City School District Sandusky County June 30, 2011

# 1. SUMMARY OF AUDITOR'S RESULTS

` , ` , ` ,	Type of Financial Statement Opinion	Unqualified
1	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
1	Were there any significant deficiencies reported at the financial statement level (GAGAS)?	No
	Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
	Were there any material internal control weaknesses reported for major federal programs?	No
	Were there any significant deficiencies reported for major federal programs?	No
` , ` , ` ,	Type of Major Programs' Compliance Opinion	Unqualified
	Are there any reportable findings under Section .510	No
(d)(1)(vii) <i>I</i>	Major Programs:	Special Education - CFDA #84.027 ARRA - Special Education - CFDA #84.391 Nutrition Cluster - CFDA #10.553, 10.555 & 10.559 ARRA - State Fiscal Stabilization Fund CFDA #84.394
` , ` , ` ,	Dollar Threshold: Type A\B	Type A: > \$300,000 Type B: all others
	Programs Low Risk Auditee?	Yes

# SCHEDULE OF FINDINGS - (continued) OMB CIRCULAR A-133 SECTION .505

# Fremont City School District Sandusky County June 30, 2011

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

	REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS
None.	
	3. FINDINGS FOR FEDERAL AWARDS
None.	

# FREMONT CITY SCHOOL DISTRICT SANDUSKY COUNTY, OHIO

# SCHEDULE OF PRIOR AUDIT FINDINGS June 30, 2011

The prior audit report, for the year ending June 30, 2010, reported no material citations or recommendations.

# Charles E. Harris & Associates, Inc.

Certified Public Accountants

#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURE

Fremont City School District Sandusky County 1220 Cedar Street, Suite A Fremont, OH 43420

#### To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether Fremont City School District has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

We noted the Board of Education amended its anti-harassment policy at its meeting on February 7, 2011 to include violence within a dating relationship within its definition of harassment, intimidation or bullying.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of management, the Board of Education and is not intended to be and should not be used by anyone other than these specified parties.

Charles Having Assertister

Charles E. Harris & Associates, Inc. February 7, 2012



#### FREMONT CITY SCHOOL DISTRICT

#### **SANDUSKY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 24, 2012